

TOLEDO/LUCAS COUNTY
CRIMINAL JUSTICE
COORDINATING COUNCIL
(CJCC) – EFFORTS TO REDUCE
THE NUMBER OF PEOPLE WITH
MENTAL ILLNESS IN JAIL

CJCC

CRIMINAL JUSTICE
COORDINATING COUNCIL

What is the Criminal Justice Coordinating Council (CJCC)?

- CJCC is a Regional Council of Government established under Chapter 167 of the Ohio Revised Code and a Metropolitan County Criminal Justice Services Agency established under ORC Section 181.54 (subsequently amended to 5502.64).
- CJCC is more generally described as a special purpose unit of local government.

What is the CJCC?

The CJCC is a thirteen member board comprised of criminal justice representatives, elected officials and citizen representatives. The Mayor of the City of Toledo and Lucas County Commissioners each appoint six members, five of whom are mandatory due to the position they hold. The sixth appointment from each jurisdiction is an appointed citizen. The thirteenth member is appointed by the CJCC and is the chief of a suburban law enforcement agency.

2017 CJCC BOARD MEMBERS

Chairman—Vallie Bowman—English, Clerk of Court

Vice Chairman—Timothy Kuhlman, Judge

Secretary - Julia R. Bates, Prosecutor

Treasurer - Carol Contrada, Commissioner

Dr. Cecelia Adams, Councilman

Paula Hicks-Hudson, Mayor

Denise Navarre Cubbon, Judge

Keith Jordan, JLJ Vision Outreach

George Kral, Chief

Michael Navarre, Chief

Jeffrey Newton, Chief

John Tharp, Sheriff

Gene Zmuda, Judge

CJCC – Mission Statement

- The mission of the Criminal Justice Coordinating Council (CJCC) is to promote and foster cooperation and coordination between separate governmental units and agencies, and to improve the criminal justice system through planning, analysis, technical assistance, training, information management, and such other services as requested by the governmental units served.

CJCC – Mental Health Initiatives

- Data Driven Justice Initiative
- Safety + Justice Challenge
- Intersection of Behavioral Health and Criminal Justice
 - ▣ Behavioral Health/Criminal Justice Alternatives Committee
 - ▣ Sequential Intercept Map (SIM)
 - ▣ Behavioral Health/Criminal Justice Coordinator
 - ▣ Behavioral Health Working Group
- NORIS – Information Sharing

Data Driven Justice Initiative

- Lucas County is a member of the Data Driven Justice (DDJ) Initiative.
- DDJ focuses on cross-system information sharing.
- Lucas County has been selected to participate in the Data-Driven Justice and Behavioral Health Design Institute sponsored by the Substance Abuse and Mental Health Services Administration (SAMHSA), National Association of Counties (NACo), and Laura and John Arnold Foundation (LJAF).
- The Design Institute will focus on the use of integrated data and technology solutions to improve service delivery and health outcomes for individuals, commonly referred to as “high utilizers,” with complex physical health, behavioral health, criminal justice, and social service needs.

Safety + Justice Challenge

- The MacArthur Foundation has developed the Safety + Justice Challenge (a \$75 million investment) to reduce over-incarceration by changing the way America thinks about and uses jails. The initiative helps jurisdictions across the country create fairer, more effective local justice systems.
- Lucas County is one of ten Core Sites and received \$1.75 million to reduce the local jail population by 15% - 18%.
- Lucas County has reduced the local jail population by 18.7% (Baseline – April 2017)
- CJCC is responsible for the data collection for the Safety + Justice Challenge
 - CJCC Staff has been working closely with the Lucas County Commissioners Office (the lead agency) throughout the Safety + Justice Challenge.
 - CJCC is a member of the Safety + Justice Challenge Core Planning group.

Safety + Justice Challenge – Five Strategies

□ **Pre-Arrest Deflection**

- A deflection program is being created to divert non-violent drug possession, disorderly conduct and obstructing official business offenders from the criminal justice system into a one day program. NORIS will develop a reporting mechanism to ensure the filing of charges if the referred individual does not complete the program.

□ **Managing Pre-Trial Risk**

- NORIS has also created a jail population data dashboard that displays real-time jail population. The dashboard is accessible to criminal justice system stakeholders.

□ **Population Review Team/Second Look**

- A team has been assembled to review the jail population on a weekly basis. NORIS provides a list of all inmates on the day of the review. NORIS will also be creating a real-time inventory of resources for bail recommendations (such as electronic monitoring units). If a PSA score recommends a release with conditions, this will assist the team of recommending the appropriate conditions for the individual.
- Opportunity Project - The Opportunity Project will build upon existing relationships between the Lucas County Mental Health and Recovery Services Board (LCMHRSB), its provider agencies, the Public Defender's Office, the court systems, the CJCC and the Lucas County Commissioner's Office to leverage relationships, improve collaboration, and align service delivery systems that will result in increased opportunities for pretrial defendants to engage in community based services. The Opportunity Project will focus on Pretrial defendants, pre-arraignment and arraignment, who are assigned a public defender and are in need of support in engaging behavioral health services in the community. Participation in the Opportunity Project will be voluntary.

□ **Diversion of Underserved Populations**

- A diversion program is being created to divert non-violent drug possession, disorderly conduct and obstructing official business offenders from the criminal justice system into a one day program. NORIS will be creating a registration process for the program.

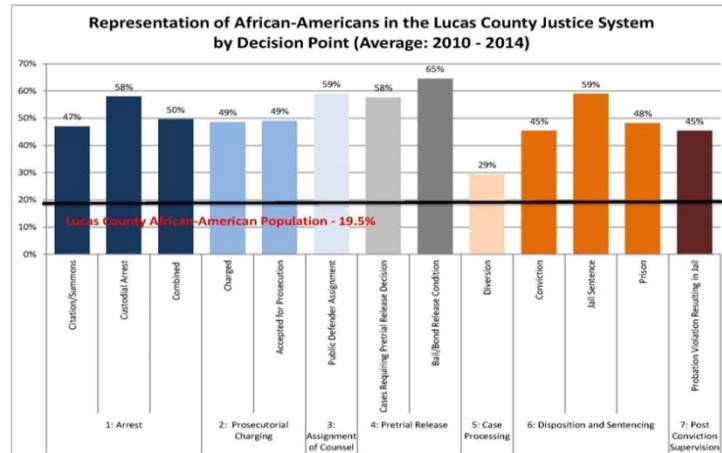
□ **Coordinated Probation Practices**

- A Community Corrections Planning Board Coordinator (CCPB) has been hired to coordinate probation practices for all five courts in Lucas County.
- The work of Strategy 5 will enable identification of individuals with complex mental health needs in the criminal justice system.
- Coordination of probation will allow for better identification of individuals, whose needs may have previously gone unnoticed, to be connected with behavioral health services.
- Increased information sharing, coordination of the use of evidenced-based practices to identify client risks and needs, and more individualized case planning will prioritize behavioral health treatment for probationers. Additionally, future projects include reviewing/mapping programs and services for probationers, including behavioral health services.

Safety + Justice Challenge – Thread Issues

□ **Racial and Ethnic Disparities**

- The Burns Institute is providing technical assistance for reducing racial and ethnic disparities.
- Strategies One and Four aim to reduce disparities at the arrest and arraignment decision points.



□ **Behavioral Health**

- 57% of people released from the Lucas County Corrections Center (LCCC) have behavioral health needs (LCMHR SB).
- 67% of LCCC inmates had been provided mental health services at some point in their lives, 48% had been provided services within the last 5 years, and 17% had been provided services within the last 6 months (LCCC snapshot – June 30, 2014).
- Policy Research, Inc. is providing technical assistance on developing behavioral health strategies.

□ **Community Engagement**

- Toledo Police Department (TPD) Chief's Advisory Board (CAB) is hosting town hall forums to discuss police/community relations in Toledo.
- An analysis of the Police/Community Relations Survey is being completed.
- The Burns Institute is providing technical assistance on effective community engagement strategies.

Intersection of Behavioral Health and Criminal Justice

Behavioral Health/Criminal Justice (BH/CJ) Alternatives Committee

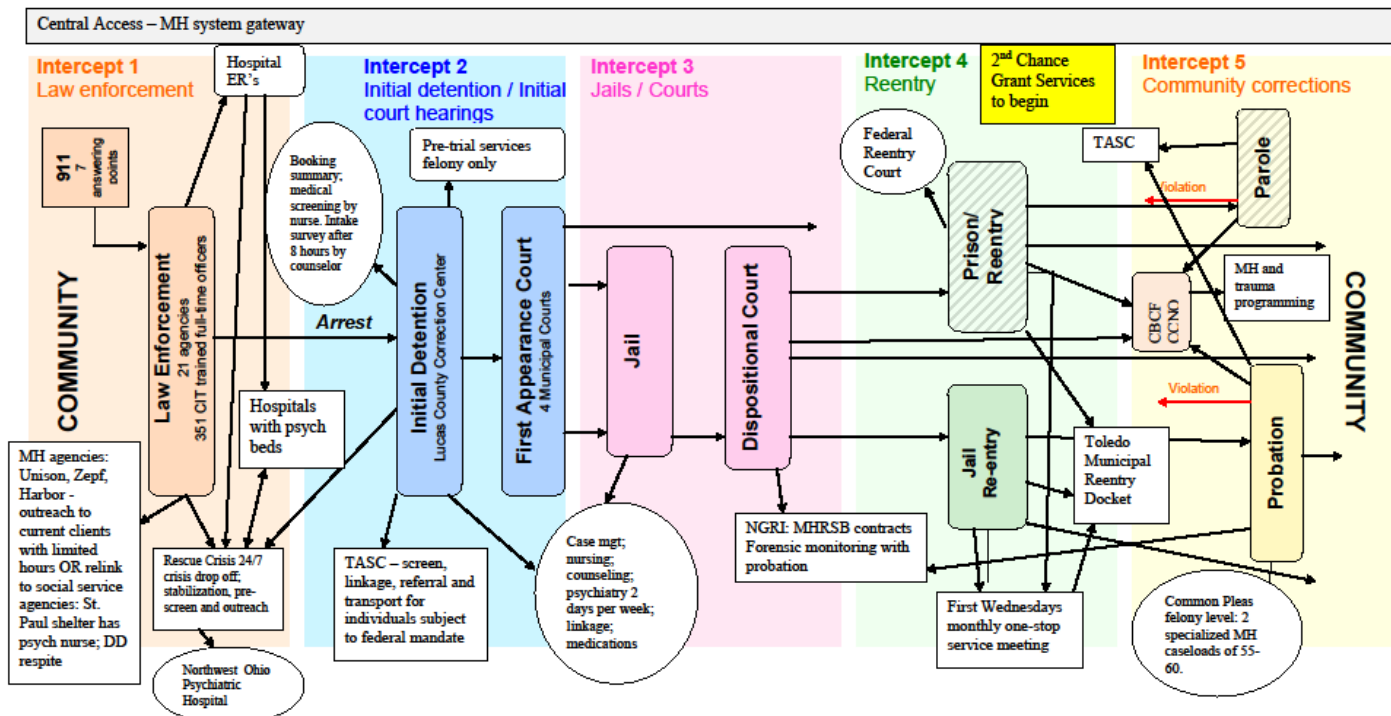
- The BH/CJ Alternatives Committee has been convened by the LCMHR SB to focus on the SIM Mapping recommendations:
 - ▣ Information Sharing
 - ▣ Transportation
 - ▣ 911 Screening
 - ▣ Access to Services/Family Support
 - ▣ Alternative Residential Options
- Lessons Learned
 - ▣ GAIN – Short Screener (GAINS – SS)
 - ▣ Forensic Linkage Project (FLP)
 - ▣ 3rd Thursday – Resource Fair for Families
 - ▣ Uniform Release of Information

Intersection of Behavioral Health and Criminal Justice

Sequential Intercept Map (SIM)

- Lucas County completed the SIM in March 2014 with technical assistance from the Coordinating Center of Excellence.

Sequential Intercepts for Change: Criminal Justice - Mental Health Partnerships – Lucas County March 2014



Intersection of Behavioral Health and Criminal Justice

Behavioral Health/Criminal Justice Coordinator

- CJCC has received funding through the Mental Health and Recovery Services Board to fund a Behavioral Health/Criminal Justice (BH/CJ) Coordinator.
- The BH/CJ Coordinator will be responsible for the analysis, research, development, planning and evaluation activities that support system improvements for the intersection of the Lucas County behavioral health and criminal justice systems.
- CJCC has formed a new Behavioral Health/Criminal Justice Committee to guide this work.
 - The Coordinator will provide staff support for the DDJ and Stepping Up Initiatives in Lucas County.
- Interviews for this position are currently being conducted.

Intersection of Behavioral Health and Criminal Justice

Stepping Up Initiative/Behavioral Health Working Group

- Commissioner Tina Skeldon-Wozniak has convened a behavioral health working group to explore alternatives to incarceration for individuals with behavioral health needs.
- The group is comprised of representatives from: the Commissioner's Office, Lucas County Sheriff's Office, CJCC, Public Defender's Office, Lucas County Common Pleas Court, Toledo Municipal Court, Toledo Police Department, Lucas County Mental Health and Recovery Services Board, Correctional Treatment Facility, and behavioral health service providers.
- The group is discussing streamlining existing resources to create a diversion/deflection center for individuals with behavioral health needs.

Northwest Ohio Regional Information System (NORIS)

- NORIS was founded in 1974 to provide records automation and information sharing among jurisdictions in Lucas County, Ohio
- NORIS currently serves 134 criminal justice agencies in Lucas County and surrounding counties of Northwest Ohio.
- NORIS has a staff of 33 employees that provide hardware support and develop software applications to meet the specific needs of local, state, and federal agencies in this area.
- NORIS supports over 2,800 users on the NORIS network, processes 12 million transactions per month, maintains criminal histories on 700,000 people, and offers on-line access to over 100,000+ active warrants. Eight million entries, queries, and updates to state and federal computer systems are completed through NORIS annually.
- The NORIS data warehouse contains more than 100,000,000 automated criminal justice information records.
- NORIS has proven to be a valuable, cost effective resource for law enforcement, court, correction, and probation agencies.

NORIS - Functions

□ NORIS Applications

- NORIS develops and deploys technology solutions for law enforcement, courts, probation, and corrections.
- NORIS offers a comprehensive variety of products and services to manage and improve data quality, data sharing, data integration, identity management, and cross agency/jurisdiction work flow.
- NORIS is a highly integrated criminal justice information system.
 - The system links law enforcement, courts, probation, corrections, and related criminal justice applications through a Regional Identifier (RID), allowing information sharing among agencies and applications supporting the automation of many routine processes.
 - Integrating information allows the user to track an offender's progress throughout the entire criminal justice system.

NORIS – Behavioral Health Projects

- Lucas County
 - Rewrite of Drug Testing billing software.
 - Data extracts and the development of Digital Data Dashboards to support the Safety + Justice Challenge.
 - Judges have access to real-time information of their sentenced inmates.
 - This has been expanded to include electronic monitoring capacity.
 - Probation Queries will be developed to allow sharing of drug testing information for all Lucas County Probation Departments (1 – felony and 4 – municipal).
 - The tool has the potential to be expanded in the future to include information on the mental health services needed or received by probationers to better coordinate services for probationers with complex needs across the five jurisdictions.
 - In addition to the goals of increased staff efficiency and reduced duplicative sanctions, expanding the tool to include mental health information might mean that clients are connected with resources more quickly.

Electronic Monitoring Units - MacArthur

Allocated MacArthur Units	Judge	
38	COOK, GARY	8
	DUHART, MYRON	4
	ENGLISH, IAN	13
	GOULDING, MICHAEL	1
	MANDROS, DEAN	4
	ZMUDA, GENE	8
	Total In Use	

Electronic Monitoring Units - County

Allocated County Units	Judge	
100	COOK, GARY	11
	COOK, STACY	21
	DUHART, MYRON	9
	ENGLISH, IAN	10
	FRANKS, RUTH ANN	2
	GOULDING, MICHAEL	4
	JENNINGS, LINDA	12
	MANDROS, DEAN	11
ZMUDA, GENE	11	
Total In Use		91

Judge

- (All)
- COOK, GARY
- COOK, STACY
- DUHART, MYRON
- ENGLISH, IAN
- GOULDING, MICHAEL
- MANDROS, DEAN
- ZMUDA, GENE

EMU Type

- (All)
- County
- MacArthur

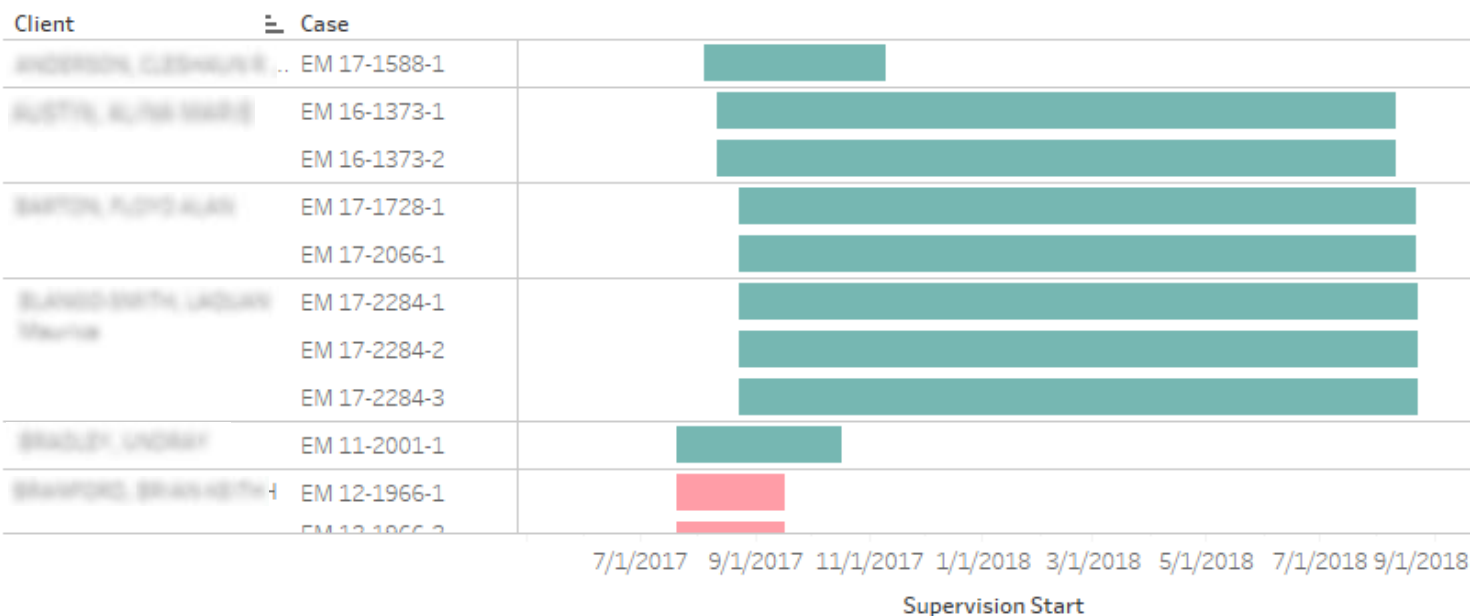
Supervision End Range

- (All)
- 0 - 7 Days
- 7 - 30 Days
- 30 - 60 Days
- Over 60 Days
- Past Release

Supervision End Range

- 0 - 7 Days
- 7 - 30 Days
- 30 - 60 Days
- Over 60 Days

EMU Client Schedules



NORIS – Behavioral Health Projects

□ Law Enforcement

- Drug Abuse Response Team (D.A.R.T.) enhanced to monitor the client's progress while in the program through a process of captured interviews/surveys based on a 30 day cycle and client notes entered by the officer.
 - D.A.R.T. officers primarily engage overdose victims at local hospital facilities, or provide intervention with subjects currently battling opioid addiction prior to an overdose. As an alternative of utilizing a correctional setting or arresting the subject, D.A.R.T. Officers directly link subjects to local recovery providers specializing in detoxification, intensive outpatient treatment, sober/transitional living environments, and support groups

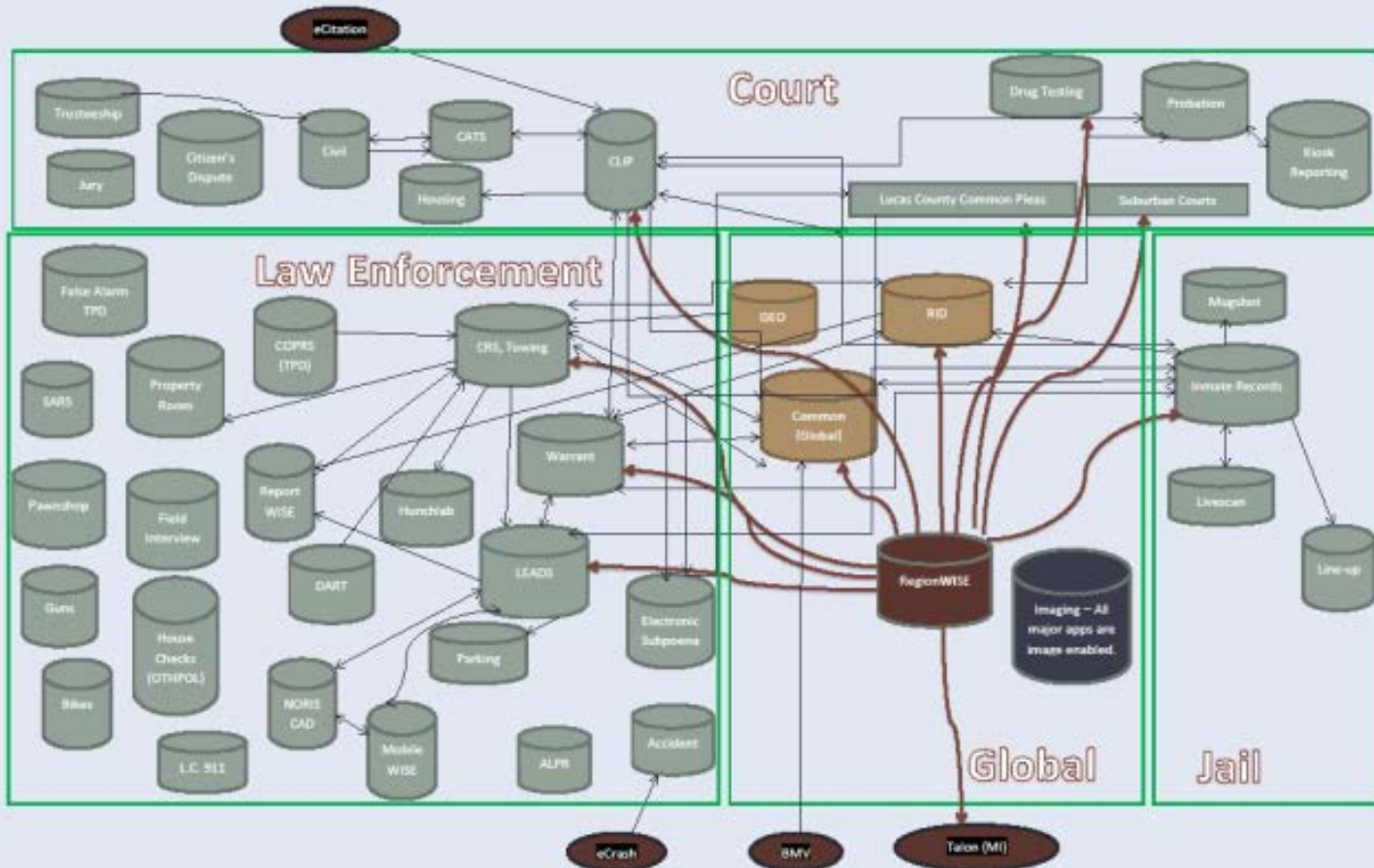
- Crisis intervention Team (CIT) enhancements for Toledo Police Department (TPD). The TPD records management software (CRS) and the field reporting tool (ReportWISE) will be updated to include CIT specific information including:

- Disposition of Person
- Condition of person
- Suicidal (Y/N)
- Living Arrangements
- Behaviors
- Techniques used on person
- Injuries of person
- Injuries to person
- Injuries to officer
- Charges
- Self reported history of mental illness
- Substance abuse

Current Fields in CRS:

- Gender
- Age
- Race
- Time of Day
- Day of Week
- Injuries
- Charges

NORIS Applications Map



NORIS Applications

System Applications:

- Electronic Data Interchanges
- Imaging
- Protection Orders
- Regional Criminal History File
- Regional Identifier (RID) including Priority and Prolific Offender tracking
- RegionWISE—Browser-based search information extranet
- Video Arraignment Network
- Michigan Data Link
- Inmate Phone Link

Jail Applications:

- Electronic Monitoring Tracking
- Inmate Records (IR)-Booking System and Jail Billing
- Mugshots and Electronic Line-up
- Pretrial Bed Management
- Work Release

Court Applications:

- Case Scheduling (CATS)
- Court Case Management (CLIP)
- Citizens Dispute Case Tracking
- Drug Testing
- Electronic Subpoenas
- Housing Court Case Management
- Multiple Court Systems Database Access
- Probation Case Management
- Civil and Trusteeship Accounting
- Warrant Management including paperless warrants

Police Applications:

- Accident Reporting
- Computer Aided Dispatch (CAD)
- Computerized Records System (CRS)-police records management
- Crime Analysis and Statistical Reporting
- Crime Report Imaging
- Enhanced LEADS Interface
- False Alarms Tracking & Billing
- Fingerprint Reporting and Arrest Archive
- GEO (Geography) Mapping
- License Plate Tracking
- MobileWISE
- Parking and Citation Management
- Pawnshop Data Collection
- Property Room Management
- ReportWISE
- Towed Vehicle Management
- Warrant Administration including sex offender flag

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